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ABSTRACT

This document contains nine tables and charts detailing funding of and enrollment in adult education programs throughout the United States at various times since the Adult Education Act (AEA) was first passed in 1965. Presented first are a graph of AEA appropriations from fiscal year (FY) 1984 through FY 1994 and a table detailing AEA appropriations for FY 1995. In the next five tables/graphs, which are designed to illustrate changes in the amount of federal adult education services as federal funds have increased, the following are summarized: State-Administered Basic Grant Program enrollment and federal, state/local, and total funding from FY 1966 through FY 1994; State-Administered Basic Grant Program enrollment by instructional area (adult basic education, adult secondary education, and English as a second language) from FY 1970 through FY 1995; and State-Administered Basic Grant Program expenditure and enrollment data for FY 1991. The final two items, which are designed to clarify the goals, target populations, clients, and services offered by the State-Administered Basic Grant Program, state the program's purpose and detail state-administered basic grant program enrollment by instructional area for FY 1993. (MN)

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Health, Education and Human Services Division

B-260139

February 16, 1995

The Honorable William F. Goodling
Chairman
The Honorable William L. Clay
Ranking Minority Member
Committee on Economic and
Educational Opportunities
House of Representatives

The Honorable Randy "Duke" Cunningham
Chairman
The Honorable Dale E. Kildee
Ranking Minority Member
Subcommittee on Early Childhood,
Youth and Families
Committee on Economic and
Educational Opportunities
House of Representatives

This letter responds to your request for information on the Adult Education Act (AEA). As we discussed with your staff, we are providing you information in two phases. At this time, we are providing interim, basic program information based primarily on data provided by the U.S. Department of Education. We have not verified these data. For your convenience, we have associated the data with the specific questions agreed upon with your staff.

1. What has been the funding history of the AEA?

Enclosure 1: AEA Federal Appropriations (Fiscal Year (FY) 1984-94)

Enclosure 2: AEA Appropriations (FY 1995)

For the State-Administered Basic Grant Program, what changes have taken place in the amount of services as federal funds have increased?

Enclosure 3: State-Administered Basic Grant Program Enrollment and Funding (FY 1966-95)

Enclosure 4: State-Administered Basic Grant Program Funding (FY 1966-95)

GAO/HEHS-95-65R Adult Education Review

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- Enclosure 5: State-Administered Basic Grant Program Enrollment, by Instructional Area (FY 1970-95)
- Enclosure 6: State-Administered Basic Grant Program Enrollment, by Instructional Area (FY 197-95)
- Enclosure 7: State-Administered Basic Grant Program Expenditure and Enrollment Data (FY 1991)

2. What are the goals (purposes) of the State-Administered Basic Grant Program? What are its target populations? Who receives its services? What are the services provided?

- Enclosure 8: AEA/Basic Grant Program Purpose
- Enclosure 9: State-Administered Basic Grant Program Enrollment, by Instructional Area (FY 1993)

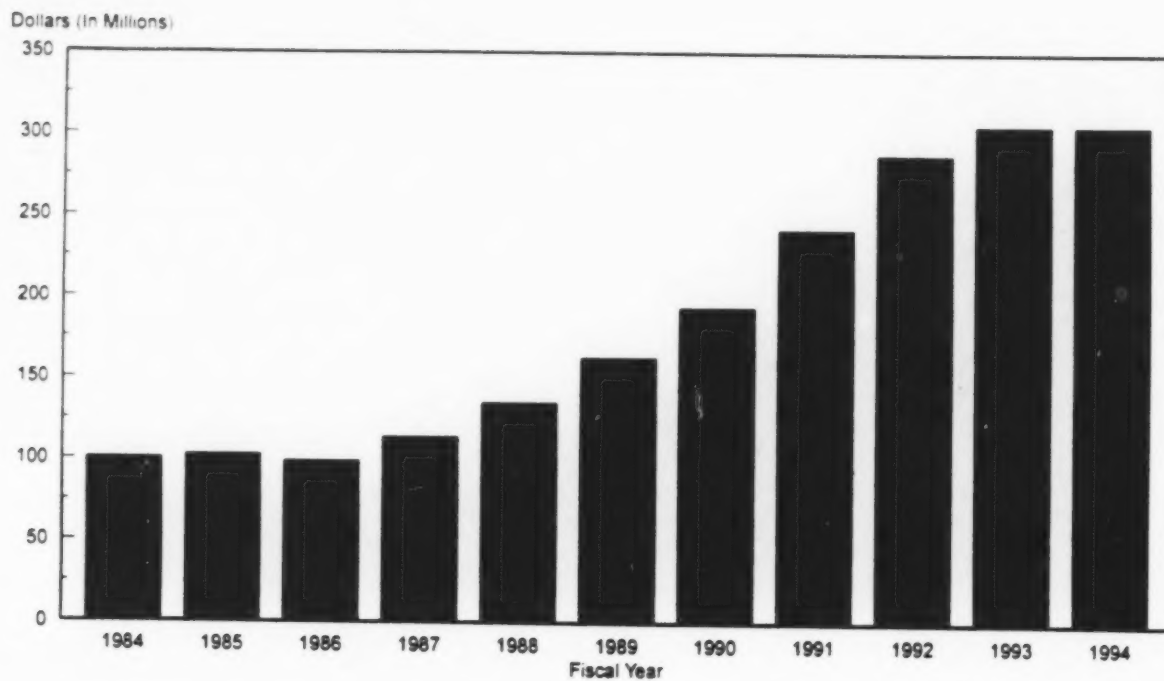
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Copies of this report will be sent to other congressional committees and we will make copies available to others on request. We will continue to work with your staff regarding the remainder of your request. If you or your staff have any questions concerning this information, please call me at (202) 512-7014 or Clarence Crawford, Associate Director, at (202) 512-7017.



Linda G. Morra
Director, Education and
Employment Issues

Enclosures - 9

AEA FEDERAL APPROPRIATIONS (FY 1984-94)

Source: U.S. Department of Education.

AEA APPROPRIATIONS (FY 1995)

(Dollars in millions)

Funded programs	Appropriations
State-Administered Basic Grant Program	\$252.3
National Demonstration Workplace Literacy Partnership Program	18.7
Literacy Training for Homeless Adults Program	9.5
State Literacy Resource Centers Program	7.8
Functional Literacy for State and Local Prisoners Program, and Life Skills for State and Local Prisoners Program	5.1
Adult education, national programs	
Evaluation/Technical Assistance	3.9
National Institute for Literacy	4.9
Total	\$302.2
Unfunded programs	
Adult Literacy Volunteer Training	--
Adult Migrant Farmworker/Immigrant Education	--
Education Programs for Commercial Drivers	--
English Literacy Grants	--
National Workforce Literacy Strategies Program	--
State-Administered Workplace Literacy Programs	--

Source: U.S. Department of Education.

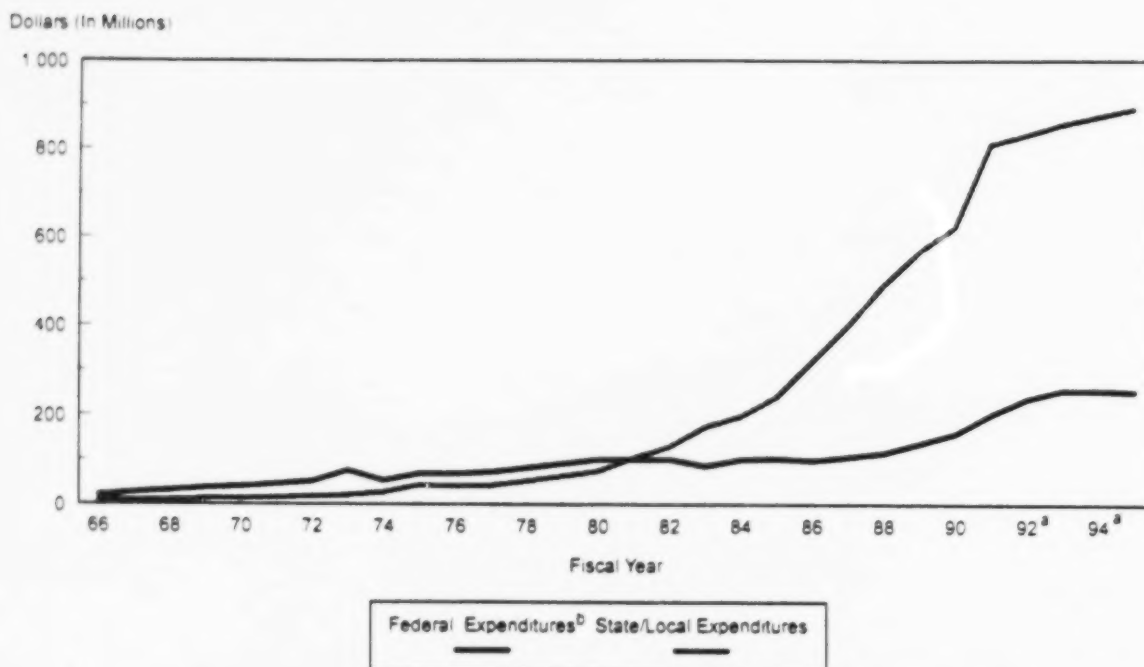
STATE-ADMINISTERED BASIC GRANT PROGRAM
ENROLLMENT AND FUNDING (FY 1966-95)

Year	Enrollment	Federal expenditures	State and local expenditures	Federal, state, and local expenditures
1966	377,600	\$19,879,912	\$9,919,000	\$29,798,912
1967	388,900	26,280,000	8,334,000	34,614,000
1968	455,700	30,590,000	9,574,000	40,164,000
1969	484,600	36,000,000	11,686,000	47,686,000
1970	535,600	40,000,000	12,461,000	52,461,000
1971	620,900	44,866,102	15,322,000	60,188,102
1972	820,500	51,134,000	17,371,000	68,505,000
1973	822,500	74,834,000	20,127,000	94,961,000
1974	965,100	53,286,000	27,296,000	80,582,000
1975	1,221,200	67,500,000	43,230,000	110,730,000
1976	1,651,100	67,500,000	41,125,000	108,625,000
1977	1,686,300	71,500,000	41,992,000	113,492,000
1978	1,811,100	80,500,000	51,477,000	131,977,000
1979	1,806,300	90,750,000	63,064,000	153,814,000
1980	2,058,000	100,000,000	74,288,475	174,288,475
1981	2,261,300	100,000,000	104,212,622	204,212,622
1982	2,176,900	100,000,000	128,654,773	228,654,773
1983	2,576,300	86,400,000	172,691,213	259,091,213
1984	2,596,500	100,000,000	196,691,149	296,691,149
1985	2,879,100	101,963,000	240,410,289	342,373,289
1986	2,797,500	97,579,000	319,942,176	417,521,176
1987	2,945,600	105,981,000	400,383,790	506,364,790
1988	3,039,400	115,367,000	491,329,659	606,696,659
1989	3,257,000	136,344,000	566,656,213	703,000,213
1990	3,567,200	157,811,000	622,069,755	779,880,755
1991	3,722,600	201,032,000	809,540,972	1,010,572,972
1992	3,838,000	235,750,000	832,208,120	1,067,958,120
1993	3,880,400	254,624,000	855,509,950	1,110,133,950
1994	3,978,000 ^b	254,624,000	872,620,150	1,127,244,150

1995	4,078,000 ^b	252,345,000	890,072,550	1,142,417,550
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Source: U.S. Department of Education.

STATE-ADMINISTERED BASIC GRANT PROGRAM FUNDING
(FY 1966-95)



*State/local expenditures are estimated for these years.

^bReflects federal appropriations data because federal expenditure data were not readily available. U.S. Department of Education officials stated that appropriations and expenditure data tend to be virtually the same.

Source: U.S. Department of Education.

STATE-ADMINISTERED BASIC GRANT PROGRAM
ENROLLMENT, BY INSTRUCTIONAL AREA (FY 1970-95)

Fiscal year	Adult Basic Education	Adult Secondary Education	English as a Second Language	Enrollment ^a
1970	536	^b	^b	536
1971	621	^b	^b	621
1972	599	222	^e	821
1973	633	189	^e	822
1974	772	193	^e	965
1975	^c	^c	^c	1,221
1976	1,073	578	^e	1,651
1977	822	658	206 ^d	1,686
1978	831	583	397 ^d	1,811
1979	830	587	389 ^d	1,806
1980	938	543	577 ^d	2,058
1981	1,607	654	^e	2,261
1982	1,607	570	^e	2,177
1983	1,569	600	407 ^d	2,576
1984	1,939	657	^e	2,596
1985	1,295	733	851	2,879
1986	923	1,009	866	2,798
1987	1,006	1,028	912	2,946
1988	1,066	1,067	906	3,039
1989	1,139	997	1,122	3,258
1990	1,273	1,102	1,193	3,568
1991	1,358	1,182	1,183	3,723
1992	1,410	1,248	1,180	3,838
1993	1,321	1,005	1,554	3,880
1994	^f	^f	^f	3,978 ^f
1995	^f	^f	^f	4,078 ^f

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*Enrollment is the number of participants who complete 12 or more program hours, with each participant reported only once, regardless of the number of classes or programs attended during the program year reported.

*All enrollments for 1970 were in the Adult Basic Education category.

*Data not available.

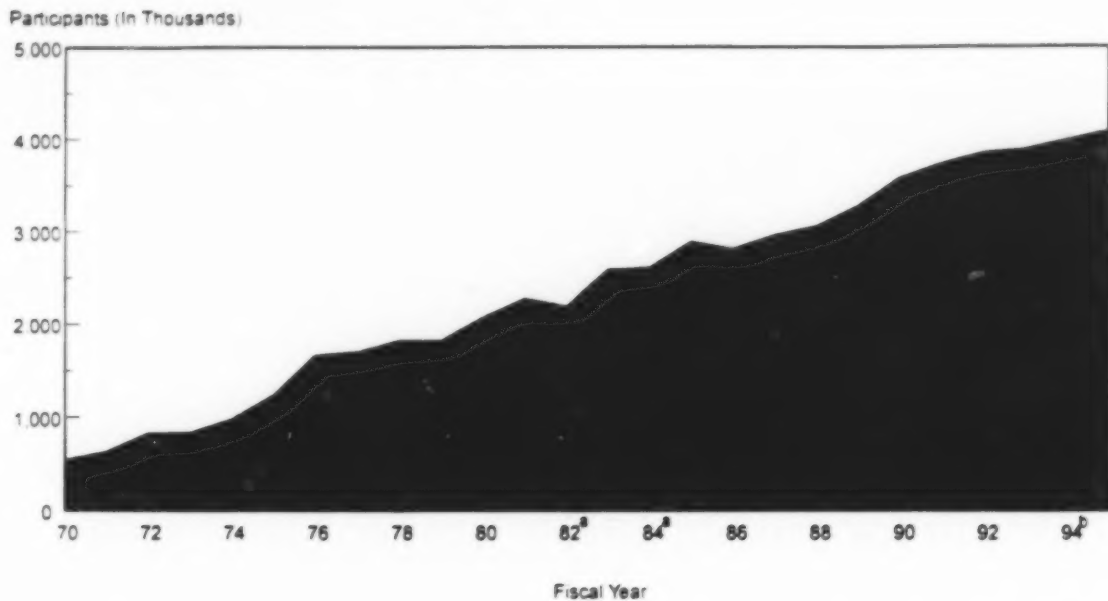
*In FY 1977-84, some states reported data indicating that they were serving students in English as a Second Language programs; however, reporting these data was not required.

*FY 1985 was the first year English as a Second Language was reported as a separate instructional category.

*Projected.

Source: U.S. Department of Education.

STATE-ADMINISTERED BASIC GRANT PROGRAM ENROLLMENT
(FY 1970-95)



*Number of participants in English as a Second Language program was not available.

^bProjected.

Source: U.S. Department of Education.

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STATE-ADMINISTERED BASIC GRANT PROGRAM
STATE EXPENDITURE AND ENROLLMENT DATA (FY 1991^a)

(Dollars in thousands)

State	Federal expenditures	State/local expenditures	Federal and state/local expenditures	Percent of state match ^b	Enrollment (program year 1991-92)
Alabama	54,107	53,026	57,133	42	49,510
Alaska	446	1,761	2,207	80	6,044
Arizona	2,138	3,040	5,178	59	33,805
Arkansas	2,589	12,337	14,926	83	38,135
California	16,631	282,767	299,398	95	1,023,899
Colorado	1,919	812	2,731	30	15,890
Connecticut	2,568	16,689	19,257	87	54,588
Delaware	704	239	943	25	3,126
Florida	8,463	58,079	66,542	87	436,870
Georgia	5,658	2,601	8,259	31	85,794
Hawaii	854	1,934	2,788	69	56,873
Idaho	858	234	1,092	21	9,611
Illinois	9,470	7,046	16,516	43	88,815
Indiana	4,638	23,726	28,364	64	51,134
Iowa	2,293	3,741	6,034	62	40,371
Kansas	1,836	500	2,336	21	12,936
Kentucky	4,122	2,537	6,659	38	34,255
Louisiana	4,201	6,918	11,119	62	45,857
Maine	1,112	4,999	6,111	82	17,339
Maryland	3,621	3,977	7,598	52	33,829
Massachusetts	4,260	9,622	13,882	69	21,085
Michigan	7,364	183,605	190,969	96	219,306
Minnesota	2,960	14,694	17,654	83	45,348
Mississippi	2,773	845	3,618	23	21,244
Missouri	4533	2,535	7,068	36	38,742
Montana	759	616	1,375	45	6,333
Nebraska	1,279	345	1,624	21	7,314
Nevada	772	474	1,246	38	19,230
New Hampshire	886	717	1,603	45	6,949
New Jersey	5,790	20,701	26,491	78	61,364
New Mexico	1,221	1,577	2,798	56	30,514
New York	14,703	31,143	45,846	68	197,865
North Carolina	6,309	21,112	27,421	77	126,698
North Dakota	745	425	1,170	36	3,642
Ohio	8,817	6,987	15,804	44	120,529
Oklahoma	2,595	702	3,297	21	30,501
Oregon	1,935	11,756	13,691	86	38,409
Pennsylvania	9,673	9,283	18,956	49	50,787

State	Federal expenditures	State/local expenditures	Federal and state/local expenditures	Percent of state match ^b	Enrollment (program year 1991-92)
Rhode Island	1,122	1,568	2,690	58	8,926
South Carolina	3,457	10,354	13,811	75	103,041
South Dakota	769	291	1,060	27	3,849
Tennessee	4,893	1,369	6,262	22	58,896
Texas	12,744	8,653	21,397	40	224,037
Utah	972	4,110	5,082	81	26,609
Vermont	607	2,495	3,102	80	5,977
Virginia	5,049	5,018	10,067	50	31,397
Washington	2,738	7,646	10,384	74	37,331
West Virginia	2,207	1,292	3,499	37	26,113
Wisconsin	3,705	7,089	10,794	66	80,455
Wyoming	516	308	824	37	4,203

^aObligation authority was from July 1, 1991 to June/September 30, 1993.

^bReflects the percentage of state/local expenditures to federal expenditures.

Source: U.S. Department of Education.

AEA/STATE-ADMINISTERED BASIC GRANT PROGRAM PURPOSE
(34 C.F.R., Ch. IV, part 460.1)

Improve educational opportunities for adults who lack the level of literacy skills requisite to effective citizenship and productive employment.

Expand and improve the current system for delivering adult education services, including delivery to educationally disadvantaged adults.

Encourage the establishment of adult education programs to:

- enable adults to acquire the basic education skills necessary for literate functioning,
- provide adults with sufficient basic education to enable them to benefit from job training and retraining programs, and
- enable adults to continue their education to at least the secondary school level.

STATE-ADMINISTERED BASIC GRANT PROGRAM
ENROLLMENT, BY INSTITUTIONAL AREA (FY 1993)

State	Enrollment*	Adult Basic Education (percent)	Adult Secondary Education (percent)	English as a Second Language (percent)
Alabama	52,132	72	24	4
Alaska	5,822	57	3	40
Arizona	44,828	31	26	43
Arkansas	45,045	58	39	3
California	1,126,731	10	6	84
Colorado	12,732	36	31	33
Connecticut	49,334	21	42	37
Delaware	3,323	62	12	26
Florida	425,852	33	40	27
Georgia	84,516	55	28	17
Hawaii	59,034	33	35	32
Idaho	9,566	62	23	15
Illinois	83,153	27	20	53
Indiana	51,884	54	39	7
Iowa	38,072	62	27	11
Kansas	14,910	63	20	17
Kentucky	33,485	65	26	9
Louisiana	39,485	51	44	5
Maine	18,468	39	54	7
Maryland	33,004	26	60	14
Massachusetts	22,718	39	26	35
Michigan	193,027	25	65	10
Minnesota	42,232	46	25	29
Mississippi	21,752	79	17	4
Missouri	38,845	72	16	12
Montana	6,453	60	37	3
Nebraska	7,178	67	10	24
Nevada	16,853	5	79	16
New Hampshire	7,144	41	41	18
New Jersey	62,132	28	32	40

State	Enrollment*	Adult Basic Education (percent)	Adult Secondary Education (percent)	English as a Second Language (percent)
New Mexico	30,273	42	36	22
New York	191,349	44	20	36
North Carolina	128,147	54	35	11
North Dakota	3,582	52	31	17
Ohio	116,627	73	16	11
Oklahoma	30,072	65	22	13
Oregon	39,365	29	39	32
Pennsylvania	52,963	53	25	22
Rhode Island	7,089	47	24	29
South Carolina	104,009	38	60	2
South Dakota	4,263	65	26	9
Tennessee	57,310	67	26	7
Texas	209,871	36	27	37
Utah	27,770	16	72	12
Vermont	5,095	90	5	5
Virginia	32,106	41	28	31
Washington	39,409	43	16	41
West Virginia	25,866	68	30	2
Wisconsin	75,542	63	26	11
Wyoming	3,742	46	39	15

*Enrollment is the number of participants who complete 12 or more program hours with each participant reported only once, regardless of the number of classes or programs attended during the program year reported.

Source: U.S. Department of Education.